Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Message Text

CONFIDENTIAL

PAGE 01 USUN N 02256 030055Z
ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 ACDA-12 SOE-02 AF-10 ARA-10
CIAE-00 DODE-00 EA-10 PM-05 H-01 INR-10 L-03
NASA-01 NEA-11 NSAE-00 NSC-05 OIC-02 SP-02 PA-01
DOE-15 CEQ-01 OES-07 SS-15 ICA-11 /161 W
----------061331 030057Z /63
P 030054Z JUN 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC PRIORITY 1758
INFO USMISSION USNATO
USMISSION GENEVA

C O N F I D E N T I A L USUN NEW YORK 02256

E.O.11652: GDS
TAGS: PARM, UNGA
SUBJ: SSOD: YUGOSLAV VIEWS ON NUCLEAR ISSUES IN
PROGRAM OF ACTION

1. ON JUNE 1, VUCOVIC AND MIHAJLOVIC OF YUGOSLAV SSOD DEL MET WITH KENYON OF UK DEL, NEUBERT OF FRG DEL AND US DELOFF, AT YUGOSLAVS' REQUEST, TO DISCUSS NUCLEAR ISSUES IN THE PROGRAM OF ACTION. YUGOSLAVS OPENED CONVERSATION BY SAYING THAT A FORMULATION ON NEGATIVE SECURITY ASSURANCES GOING BEYOND THE CARTER FORMULA WAS VIEWED BY THEM AS OF CRITICAL IMPORTANCE TO SUCCESS OF SSOD. SUCH AN ASSURANCE, THEY CONTINUED, SHOULD INCLUDE A RENUNCIATION BY THE NUCLEAR POWERS OF THE USE OF NUCLEAR WEAPONS AGAINST STATES WHICH HAVE RENOUNCED THE PRODUCTION AND ACQUISITION OF NUCLEAR WEAPONS (NOTABLY, BY SIGNING THE NPT) AND WHICH HAVE NO SUCH WEAPONS ON THEIR TERRITORIES. ON IMPLEMENTATION, YUGOSLAVS SAID THEY ENVISIONED THAT NUCLEAR POWERS MIGHT FORMULATE A JOINT TEXT WHICH WOULD THEN BE ADOPTED AS A SECURITY COUNCIL RESOLUTION. THEY STATED A TREATY ON NEGATIVE ASSURANCES WOULD NOT BE NECESSARY. THEY ALSO SAID THE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 02256 030055Z

NEGATIVE SECURITY ASSURANCE FORMULATION IN GROMYKO'S SPEECH TO SSOD WAS INADEQUATE SINCE IT WOULD REQUIRE NON-NUCLEAR STATES TO "BEG" THE SOVIET UNION TO ENTER INTO AN APPROPRIATE BILATERAL AGREEMENT.

2. TURNING TO THE QUESTION OF NON-FIRST USE OF NUCLEAR WEAPONS, YUGOSLAVS SAID THEY UNDERSTOOD THAT BECAUSE OF

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

NEED TO MAINTAIN CREDIBLE DETERRENT NATO COULD NOT RE-
NOUNCE FIRST USE OF NUCLEAR WEAPONS. NONETHELESS, THEY
EXPRESSED SKEPTICISM OF FRENCH VIEW THAT NUCLEAR WEAPONS
CONTRIBUTE TO STABILITY IN EUROPE, AND SUGGESTED WEST
SHOULD DEVELOP SOME FORM OF A QUALIFIED NON-FIRST USE
FORMULA (I.E., NATO WOULD NOT USE NUCLEAR WEAPONS EXCEPT
UNDER CERTAIN EXTREME CIRCUMSTANCES, WHICH WOULD BE
DEFINED). THEY ALSO ASSERTED THAT THE BANNING OF THE USE
OF NUCLEAR WEAPONS SHOULD BE HIGHLIGHTED IN THE PROGRAM,
ALONG WITH THE ELIMINATION OF NUCLEAR WEAPONS, AS LONG-
RUN OBJECTIVES. NOTING THAT ISSUE OF NON-USE OF NUCLEAR
WEAPONS WAS CLOSELY RELATED TO QUESTION OF NON-USE OF
FORCE, YUGOSLAVS QUERIED AS TO WESTERN POSITION ON SOVIET
PROPOSAL FOR A NUF TREATY. UK AND US DELS POINTED OUT
THAT THE NON-USE OF FORCE PRINCIPLE IS EMBEDDED IN THE
UN CHARTER AND STATED THEIR GOVERNMENTS TAKE THE POSITION
THAT A NUF TREATY WOULD ACCORDINGLY WEAKEN, NOT
STRENGTHEN, THE CHARTER.

3. ON NUCLEAR DISARMAMENT, YUGOSLAVS SAID PROGRAM OF
ACTION SHOULD GIVE FULLER DELINEATION OF ULTIMATE OB-
JECTIVES, AND OF HOW NUCLEAR WEAPON STATES WOULD REACH
THESE OBJECTIVES. THEY SPECIFICALLY SUGGESTED THAT THE
OBJECTIVES TO BE ATTAINED BY SALT III BE DESCRIBED IN
SOME DETAIL. US DEL AGREED THAT IT MIGHT BE POSSIBLE TO
PROVIDE FULLER TREATMENT OF SALT II AND III OBJECTIVES
CONFIDENTIAL

THAN IS NOW INCLUDED IN DRAFT PROGRAM, BUT HE CAUTIONED
THAT ELEMENTS OF THE NON-ALIGNED PROGRAM FOR NUCLEAR
DISARMAMENT POSED SERIOUS PROBLEMS, AS THE US HAD INDI-
CATED DURING DISCUSSIONS AT THE PREPCOMS. IN CONCLUSION,
YUGOSLAVS SAID THAT WITHOUT ADEQUATE RESPONSE BY NUCLEAR
WEAPONS STATES ON THE NUCLEAR ISSUES THEY HAD OUTLINED,
A MUTUALLY SATISFACTORY TEXT ON NUCLEAR NON-PROLIFERATION
WOULD NOT BE POSSIBLE.

4. ALLIED REPS EXPRESSED APPRECIATION FOR YUGOSLAVS'
CANDOR AND SAID THEY HOPE MUTUALLY SATISFACTORY LANGUAGE
CAN BE DEVELOPED ON THE NUCLEAR ISSUES. IN RESPONSE TO
YUGOSLAVS' QUERY AS TO WHAT WOULD BE THE BEST MECHANISM
FOR DRAFTING SUCH LANGUAGE, ALLIED REPS STATED THAT VERY
SMALL, INFORMAL DRAFTING GROUPS (WHICH WOULD REPORT TO
THE LARGER DRAFTING GROUPS) WOULD PROBABLY BE MOST
EFFECTIVE. YUGOSLAVS AGREED. FRG REP, IN ALLUSION TO
IRAQI DRAFT RES ON ISRAELI USE OF CBUS AND US/ISRAELI
MILITARY RELATIONSHIP, SAID PROSPECTS FOR SUCCESS IN
DRAFTING SSOD DOCUMENTS WOULD NOT BE ENHANCED BY INTRO-
DUCTION OF SEPARATE RESOLUTIONS. YUGOSLAVS AGAIN AGREED.

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

5. AFTER DEPARTURE OF YUGOSLAVS, UK AND FRG DELS SAID THEY HAD BEEN TAKEN ABACK BY US DECISION NOT TO OFFER FULLER FORMULATION ON NEGATIVE SECURITY ASSURANCES AT SSOD. FRG REP EMPHASIZED THAT HIS GOVERNMENT SUPPORTED PROSPECT OF US GIVING NEGATIVE ASSURANCES AT SSOD. FRG HAD HAD SOME PREFERENCE FOR UK FORMULATION RATHER THAN US FORMULATION, BUT THIS HAD BEEN A PROBLEM OF DRAFTING RATHER THAN OF SUBSTANCE. US DEL SAID HE WOULD REPORT FULLY TO WASHINGTON ON THESE CONVERSATIONS. YOUNG

CONFIDENTIAL

NNN

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NUCLEAR COOPERATION PROGRAMS, ARMS CONTROL MEETINGS, PROGRAM COORDINATION
Control Number: n/a
Copy: SINGLE
Draft Date: 03 jun 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USUNN02256
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780232-0159
Format: TEL
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780698/aaaadgtz.tel
Line Count: 124
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 873ebe92-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 04 aug 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2498410
Secure: OPEN
Status: NATIVE
Subject: SSOD: YUGOSLAV VIEWS ON NUCLEAR ISSUES IN PROGRAM OF ACTION
TAGS: PARM, TECH, YO, UK, US, UNGA, SSOD
To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/873ebe92-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014